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USIB-D-20.2/2  
3 May 1965

UNITED STATES INTELLIGENCE BOARD

MEMORANDUM FOR THE UNITED STATES INTELLIGENCE BOARD

SUBJECT : Recommendation to Cancel Certain Scheduled  
Revisions of the IAP

REFERENCE : USIB-M-336, item 5.b., 15 July 1964

1. The attached memorandum from the Chairman of the Board of National Estimates (BNE), recommending cancellation of the previously scheduled revisions to Sections V, VI, and VII (see referenced minutes), is submitted herewith for USIB consideration and action. Mr. Kent's memorandum explains in some detail the reasons for his recommendation and notes that the Office of the Secretary of Defense and other major users of the IAP in the Army, Navy and Air Force are agreeable to the change.

USIB Action Requested

2. Board members are requested to advise the Secretariat no later than the close of business on 10 May of their concurrence in or other views on the recommendation in paragraph 6 of the attached memorandum.

*Record of Board  
action attached*

	Executive Secretary <i>V</i>

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Attachment

GROUP 1  
Excluded from automatic  
downgrading and  
declassification

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Approved For Release 2005/12/05 : CIA-RDP82M00097R000800030001-0  
Attachment  
USIB-D-20.2/2  
3 May 1965

30 April 1965

MEMORANDUM FOR THE UNITED STATES INTELLIGENCE BOARD

SUBJECT: Recommendation to Cancel Certain Scheduled  
Revisions of the IAP

1. See paragraph 6 for a recommendation.
2. In launching the IAP last year, we established a procedure whereby the original publication, issued in July 1964, would thereafter be updated section by section. This method called for issuing new, revised versions of Sections I, II, and III, dealing with strategic attack, air and missile defense, and general purpose forces, directly after the publication of the relevant NIEs (11-8, 11-3, and 11-14 respectively). This work would take place during the fourth and first quarters. During the second quarter we would issue revised versions of Sections V, VI, and VII, in which we work out and present the implications of the assumed forces in terms of nuclear materials, manpower, and expenditures.\*
3. We are now about halfway through the first cycle of revisions. Revisions of Sections I and III have been issued, and the work on a revised Section II is far advanced.

\*

Section IV is a three-paragraph text on command, support, and R and D; it does not require regular revision.

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The next step would be revisions of Sections V-VII, and the USIB schedule calls for final action on these revised sections in June.

4. The latest canvassing of our contributors indicates that it will be extremely difficult to meet this schedule. With respect to military manpower, preceding NIEs have estimated, on the one hand, an overall total of 2.8-2.9 million men and, on the other, force levels which, when their manpower implications are considered, leave only a small residual number of personnel for other functions, e.g., command and support. In the nuclear field, the report of an Ad Hoc Working Group established by USIB has raised questions, and proposed lines of attack upon them, which require considerable new work. In the expenditures field, the requirement to publish a Memorandum to Holders of NIE 11-4-65 has increased the workload on our analytic resources in this field; in part, moreover, the cost calculations depend upon the results of the nuclear and manpower work.

5. Lastly, the July 1964 issuance has given rise to responses to consumers which suggest several ways to make the IAP more useful. One of the most important of these is

to extend its coverage from six to eight years into the future. These suggestions, plus our own accumulated experience, require some further thought about the scope of the IAP and the proper organizational methods for producing it.

6. These factors lead us to recommend that USIB cancel the revisions of Sections V-VII now scheduled for June and concentrate instead upon preparing for the next cycle of revisions. This cycle will begin in the third quarter, with the publication of NIE 11-8-65, and should be completed early in the first quarter of 1966 with revisions of all sections of the IAP. In the meantime, we would issue a Memorandum to Holders of the IAP drawing attention to the fact that Sections V-VII have not been revised and are in some respects inconsistent with the revised Sections I-III.

7. We have consulted with the office of the Secretary of Defense and other major users of the IAP in the Army, Navy, and Air Force. They inform us that the US defense planning cycle is now at a stage in which the absence of

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revised Sections V-VII, while regrettable, is not a critical deficiency. These users are agreeable to the proposals in paragraph 6.

FOR THE BOARD OF NATIONAL ESTIMATES:



SHERMAN KENT  
Chairman

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UNITED STATES INTELLIGENCE BOARD

TELEPHONE VOTE ACTION

SUBJECT : Recommendation to Cancel Certain Scheduled  
Revisions of the IAP  
REFERENCE : USIB-D-20, 2/2, 3 May  
DUE DATE : COB 10 May 1965

Agency	Vote	By	Date
CIA	Concur **	Mr. Helms	7 May
State	Concur **	Mr. Hughes (Mrs. Taylor)	10 May
DIA	Concur* w/c		11 May
NSA	Concur **		10 May
AEC	Concur **	Dr. Reichardt	10 May
FBI	Abstain	Mr. Belmont (Miss Wiant)	5 May

Remarks: \*DIA concurs, but recommends that the proposed Memorandum to  
Holders of the IAP cancel any portions of Sections 5, 6 and 7 which are outdated.

\*\* Agree with DIA recommendation.

Approved by DCI on 27 May 1965

Record USIB-M-394, 24 June 1965, Secretary's Note

NOTE: The Office of National Estimates, CIA, will circulate a Memorandum to Holders of IAP-64, dated 30 June 1965, setting forth this Board action.

*(Copy attached)*